

\* \* MINUTES \* \*  
\* \* OUTAGAMIE COUNTY BOARD \* \*

Office of the County Clerk, March 11, 2025.

The Board met pursuant to adjournment, and was called to order by Chairperson Gabrielson at 7:00 p.m. in the County Board Room, located at 320 South Walnut Street, Appleton, Wisconsin.

ROLL CALL: 31 present, 5 absent. Members present: Thompson, Johnson, Smith, Patience, Gabrielson, Kostelny, Hammen, Krueger, Lamers, Ferguson, McCabe, Wegand, MacDonald, Croatt, Heiser, Mitchell, Cuff, Hagen, Klemp, Thiede, Janke, Weinberg, Culbertson, Monfils, Winterfeldt, Nejedlo, Thyssen, VanderHeiden, Rettler, Koury, and Lautenschlager. Members absent: Supervisors Lawrence, Schroeder, Hermes, Spears, and Clegg.

The Board Chairperson requested the Board's confirmation to excuse Supervisors Lawrence, Schroeder, Hermes and Spears. No objections; so ordered.

The Pledge of Allegiance was led by Chairperson Gabrielson.

MINUTES OF THE FEBRUARY 11, 2025 COUNTY BOARD MEETING

Supervisor Lautenschlager moved, seconded by Supervisor Krueger, to approve the minutes of the February 11, 2025 County Board meeting.

ROLL CALL: 31 yes, 5 absent. MINUTES OF THE FEBRUARY 11, 2025 COUNTY BOARD MEETING ARE APPROVED.

SPECIAL ORDER OF BUSINESS –

Lisa Strandberg, Pillars Executive Director, provided an overview of the services Pillars provides to the community.

Specifics of the Pillars Overview presentation included:

- The mission of the organization: provide shelter, support, and solutions to address the housing needs of the community.
- The vision of the organization: envision a creative, compassionate community that collaborates to find innovative, effective solutions so experiences of homelessness are rare and brief and everyone has a place to call home.
- The core values of the organization: respect, collaboration, empowerment, and grit.
- Pillars addresses the continuum of housing needs: with a \$5 million annual budget, 1,800 unduplicated people are served per year.
- Numerous supportive services conducted annually including: prevention and diversion (keeping people in their homes and out of the shelter), street outreach (building trust and support of the unsheltered), adult shelter operations (serves 55 adults each night/250 adults per year), Resource Center operations (serves 645 adults per year, or 52 adults per day on average), Adult and Family Shelter operations (serves 420 adults and 135 children per year), Supportive Housing (serves 190 adults and children per year, along with providing one-on-one coaching).
- Considering the housing shortage crisis, Pillars primarily focuses on the Adult Shelter, the Resource Center, and the Adult and Family Shelter (these are the most visible).
- Pillars strives to build capacity at its initial supportive services, while harboring its interim solutions

so to ensure long term successes for shelter exist.

- Outagamie County helps sustain key services – donated \$1.5 million for mental and behavioral health support. The ARPA Beneficiary Agreement for Mental & Behavioral Health Supports will fund through calendar year 2026. \$75k-100k per quarter is devoted to Street Outreach and Resource Center services, and \$50k-75k per quarter for organizational infrastructure.
- Pillars' top achievements for 2024 included:
  - Restored financial stability and deepened partnership with the Community Foundation for the Fox Cities Region, Outagamie County, and individual donors (paid off \$800k in debt last year and are on budget for 2025).
  - Increased frontline employee compensation, reducing turnover and stabilizing client service.
  - Partnered with faith communities to sustain winter shelter capacity expansion.
  - Piloted an “upstream” partnership with HeadsUp Fox Cities to house and stabilize young adults (youth transitioning out of the child welfare system to adults) with trauma backgrounds.
- Connections for this year Pillars is focusing on with Outagamie County: HHS representation at Resource Center and Ascend work groups, CPS tour and Adult and Family Shelter, Crisis Housing presentation to CYF staff, presented to leaders in MH/AODA Division, and presentation to reintegration class at Outagamie County Jail.
- Statistics on the state of homelessness and services indicate the region's homelessness lists rose sharply in one year (household without children 46 percent increase, households with children had a 139 percent increase). Additionally, there was a noted 70 percent increase in Appleton housing prices during the same timeframe.
- Pillars expressed the need to connect with landlords in the area in order to successfully place clients in rental units, as finding and securing places is an ongoing struggle.

ESTABLISH ORDER OF THE DAY– None.

COMMUNICATIONS –

Chairperson Gabrielson summarized the following communications:

- Chairperson Gabrielson requested the Supervisors to take turns casting votes (left side and right side of the chamber) as directed in order to review for productivity of the wireless router, as the router traffic of so many devices may be causing the tablets to timeout/lose connection. There is an intention to replace routers, but conducting this test will ensure if the router is causing the majority of the tablet connection issues.
- There are 14 Supervisors who still need to complete cyber security training, which was sent out March 1, 2025, titled *Core Concepts: SMiShing*, with a deadline of March 15, 2025 to complete the requirement.
- There are still 3 Supervisors who still need to complete the January 2025 training titled *Using AI-Safely*. Please reach out to Legislative Services if assistance is required.
- Chairperson Gabrielson recognized the following County Board Supervisor birthdays: Supervisor Heiser (3/17), Supervisor Janke (3/21), and Supervisor VanderHeiden (3/22).

PUBLIC PARTICIPATION IS LIMITED TO ONLY MATTERS LISTED ON THE AGENDA AND FOR A TOTAL OF FIFTEEN MINUTES WHICH MAY BE EXTENDED TO 30 MINUTES AT THE DISCRETION OF THE CHAIR – None.

APPOINTMENTS –

County Executive Nelson nomination for appointment of Sara Lornson to the Health and Human Services Board; term expiring December 31, 2027.

Supervisor Krueger moved, seconded by Supervisor McCabe, for confirmation of the above-listed appointment.

ROLL CALL: 31 yes, 5 absent. SARA LORNSON IS APPOINTED TO THE HEALTH AND HUMAN SERVICES BOARD.

County Executive Nelson nomination for reappointments of Brad Bastian, Isaac Uitenbroek, Rochelle Oskey, Brea Vang, and the appointment of Darren Koutnik to the Land Information Council; terms expiring April 30, 2027.

Supervisor MacDonald moved, seconded by Supervisor Thiede, for confirmation of the above-listed appointment and reappointments.

ROLL CALL: 31 yes, 5 absent. BRAD BASTIAN, ISAAC UITENBROEK, ROCHELLE OSKEY, AND BREA VANG ARE REAPPOINTED AND DARREN KOUTNIK IS APPOINTED TO THE LAND INFORMATION COUNCIL.

County Executive Nelson nomination for reappointments of Jeff Huelsbeck (term expiring December 8, 2025), James Strong (term expiring December 7, 2026), and John Breitzman (term expiring December 8, 2027) to the Veterans Service Commission.

Supervisor Monfils moved, seconded by Supervisor Kostelny, for confirmation of the above-listed reappointments.

ROLL CALL: 31 yes, 5 absent. JEFF HUELSBECK, JAMES STRONG, AND JOHN BREITZMAN ARE REAPPOINTED TO THE VETERANS SERVICE COMMISSION.

REPORT BY THE COUNTY EXECUTIVE – County Executive Thomas Nelson provided an Administrative Update.

UNFINISHED BUSINESS – None.

NEW BUSINESS –

Resolution No. Z-10—2024-25 – Agriculture, Extension Education, Zoning and Land Conservation Committee. Approve the rezone request for Stephen and Barbara Sassman for parcel 010030901, from the AED Exclusive Agriculture District to the AGD General Agriculture District, in the Town of Black Creek, as depicted on the attached review and map.

Supervisor VanderHeiden moved, seconded by Supervisor Rettler, for adoption.

ROLL CALL: 31 yes, 5 absent. RESOLUTION NO. Z-10—2024-25 IS ADOPTED.

Resolution No. Z-11—2024-25 – Agriculture, Extension Education, Zoning and Land Conservation Committee. Approve the rezone request for Jeffrey and Michele Paltzer (owners) and Greg and Alexis Paltzer (applicant) for parcel 010046202, from the AED Exclusive Agriculture District to the AGD General Agriculture District, in the Town of Black Creek, as depicted on the attached review and map.

Supervisor Rettler moved, seconded by Supervisor Janke, for adoption.

ROLL CALL: 31 yes, 5 absent. RESOLUTION NO. Z-11—2024-25 IS ADOPTED.

Resolution No. Z-12—2024-25 – Agriculture, Extension Education, Zoning and Land Conservation Committee. Approve the rezone request for Daniel and Sherah Justus for parcel 010079202, from the AED Exclusive Agriculture District to the AGD General Agriculture District, in the Town of Black Creek, as depicted on the attached review and map.

Supervisor VanderHeiden moved, seconded by Supervisor Mitchell, for adoption.

ROLL CALL: 31 yes, 5 absent. RESOLUTION NO. Z-12—2024-25 IS ADOPTED.

Resolution No. Z-13—2024-25 – Agriculture, Extension Education, Zoning and Land Conservation Committee. Approve the rezone request for Heiden Rev Family Trust for parcel 010048502, from the AED Exclusive Agriculture District to the AGD General Agriculture District, in the Town of Black Creek, as depicted on the attached review and map.

Supervisor Rettler moved, seconded by Supervisor Heiser, for adoption.

ROLL CALL: 31 yes, 5 absent. RESOLUTION NO. Z-13—2024-25 IS ADOPTED.

Resolution No. Z-14—2024-25 – Agriculture, Extension Education, Zoning and Land Conservation Committee. Approve the rezone request for Tracy and Zach Holschbach for parcel 010053401, from the AED Exclusive Agriculture District to the AGD General Agriculture District, in the Town of Black Creek, as depicted on the attached review and map.

Supervisor VanderHeiden moved, seconded by Supervisor Rettler, for adoption.

ROLL CALL: 31 yes, 5 absent. RESOLUTION NO. Z-14—2024-25 IS ADOPTED.

Ordinance No. Z-11—2024-25 – Agriculture, Extension Education, Zoning and Land Conservation Committee. Approve to amend the County Code of Ordinances to include solar energy systems language as pertains to Chapter 54, Zoning, as noted on the Ordinance and on the attached Exhibits A, B, and C.

Supervisor VanderHeiden moved, seconded by Supervisor Kostelny, for adoption.

ROLL CALL: 31 yes, 5 absent. ORDINANCE NO. Z-11—2024-25 IS ADOPTED.

Resolution No. 130—2024-25 – Agriculture, Extension Education, Zoning, and Land Conservation Committee. Authorize and approve of the Land Conservation Department to accept and expend funding of \$50,000 from the Fox Wolf Watershed Alliance, to purchase soil health equipment, and increase the following Land Conservation line items: Miscellaneous Revenue by \$50,000; Purchased Services by \$24,000; Supplies by \$8,000; Moveable Equipment by \$18,000, as noted on the attached fiscal note.

Supervisor Rettler moved, seconded by Supervisor Lautenschlager, for adoption.

ROLL CALL: 31 yes, 5 absent. RESOLUTION NO. 130—2024-25 IS ADOPTED.

Resolution No. 131—2024-25 – Property, Airport, Recreation and Economic Development Committee. Authorize and approve to combine Parks two separate accounts into one account, for easier tracking of expenses, by transferring \$50,000 from the Mosquito Hill and Other Trail Improvements to the MHNC and Trails, as noted on the Resolution and attached fiscal note.

Supervisor Culbertson moved, seconded by Supervisor Monfils, for adoption.

ROLL CALL: 31 yes, 5 absent. RESOLUTION NO. 131—2024-25 IS ADOPTED.

Resolution No. 132—2024-25 – Public Safety Committee. Authorize and approve the Clerk of Courts line items by increasing Supplies and decreasing Purchased Services each by \$3,047, for staff standing desks and increased order of file stamps, with no additional county funding required, as noted on the attached fiscal note.

Supervisor Patience moved, seconded by Supervisor Lamers, for adoption.

ROLL CALL: 31 yes, 5 absent. RESOLUTION NO. 132—2024-25 IS ADOPTED.

Resolution No. 133—2024-25 – Agriculture, Extension Education, Zoning, and Land Conservation Committee. Authorize and approve of increasing the 2024 Zoning Administration line items for Salaries by \$17,000 and Purchased Services by \$35,000; decrease the line items for Fringe Benefits by \$46,000 and Travel/Training by \$6,000, as noted on the attached fiscal note.

Supervisor Lautenschlager moved, seconded by Supervisor Cuff, for adoption.

ROLL CALL: 31 yes, 5 absent. RESOLUTION NO. 133—2024-25 IS ADOPTED.

Resolution No. 134—2024-25 – Agriculture, Extension Education, Zoning, and Land Conservation Committee. Approve the Memorandum of Understanding between UW-Madison Division of Extension and Outagamie County which will supersede the Division of Extension-County Partnership Guidance document, dated August 2021, as detailed on the attached Memorandum of Understanding.

Supervisor VanderHeiden moved, seconded by Supervisor Kostelny, for adoption.

ROLL CALL: 31 yes, 5 absent. RESOLUTION NO. 134—2024-25 IS ADOPTED.

Supervisor Thyssen requested to be excused from the remainder of the meeting. No objections.  
Supervisor Thyssen left the meeting at 7:46 P.M.

Resolution No. 135—2024-25 – Agriculture, Extension Education, Zoning, and Land Conservation Committee. Authorize and approve the County Land Conservation Department to accept and expend a private grant from the University of Wisconsin-Green Bay for \$116,875, included with the 2025 budget, to be used for engineering services and increase the following line items in the 2024 Land Conservation Grants (2100400) Cost Center: Intergovernmental Revenue by \$14,611; Salary by \$244; Fringe by \$83; Purchased Services by \$14,284, as noted on the attached fiscal note.

Supervisor Rettler moved, seconded by Supervisor Janke, for adoption.

ROLL CALL: 30 yes, 6 absent. RESOLUTION NO. 135—2024-25 IS ADOPTED.

Resolution No. 136—2024-25 – Health and Human Services Committee. Authorize and approve of the 2024 Veterans Service Office line items by decreasing Salaries by \$5,300; and increasing Supplies by \$5,300, Veteran’s WIDOA ARPA Grant by \$16,728, and Purchased Services by \$16,728, as noted on the attached fiscal note.

Supervisor McCabe moved, seconded by Supervisor Krueger, for adoption.

ROLL CALL: 30 yes, 6 absent. RESOLUTION NO. 136—2024-25 IS ADOPTED.

Resolution No. 137—2024-25 – Finance Committee. Authorize and approve the following as noted on the Resolution and the attached Parks Department 2025 Budget Fees and Charges Worksheet: the fees for the Summer Ecology day camp and the off campus site Outreach Program, effective April 1, 2025; and to offer discounts on rental fees under the circumstances listed on the Resolution by the County Parks Director or their designee, at their discretion.

Supervisor Croatt moved, seconded by Supervisor Johnson, for adoption.

Motion made by Supervisor Klemp, seconded by Monfils, to refer Resolution No. 137—2024-25 back to Finance Committee.

Point of Order requested by Supervisor Thiede to clarify if discussion was about the referring of the resolution to committee or voting on the resolution itself.

ROLL CALL: 19 yes, 11 no (Hammen, Wegand, MacDonald, Croatt, Mitchell, Cuff, Hagen, Nejedlo, VanderHeiden, Koury, and Lautenschlager), 6 absent. RESOLUTION NO. 137—2024-25 IS REFERRED BACK TO FINANCE COMMITTEE.

Resolution No. 138—2024-25 – Finance Committee. Authorize and approve the line items by increasing the 2024 Elections Purchased Services by \$7,100 and decreasing the 2024 County Clerk Fringe Benefits by \$7,100, related to increased election costs and staff changes, with no county funding required, as noted on the attached fiscal note.

Supervisor Croatt moved, seconded by Supervisor Cuff, for adoption.

ROLL CALL: 30 yes, 6 absent. RESOLUTION NO. 138—2024-25 IS ADOPTED.

CLOSED SESSION PURSUANT TO SECTION 19.85(1)(e) WIS STATS. FOR THE PURPOSE OF DELIBERATING OR NEGOTIATING THE PURCHASING OF PUBLIC PROPERTIES, THE INVESTING OF PUBLIC FUNDS, OR CONDUCTING OTHER SPECIFIED PUBLIC BUSINESS, WHENEVER COMPETITIVE OR BARGAINING REASONS REQUIRE A CLOSED SESSION.

Supervisor MacDonald moved, seconded by Supervisor Culbertson, to enter into Closed Session as noted above.

ROLL CALL: 30 yes, 6 absent. COUNTY BOARD ENTERS CLOSED SESSION AT 7:59 P.M.

END CLOSED SESSION

Supervisor Wegand moved, seconded by Supervisor Koury, to end Closed Session and resume normal business.

ROLL CALL: 29 yes, 1 no (Rettler), 6 absent. COUNTY BOARD ENDS CLOSED SESSION AT 8:11 P.M.

END CLOSED SESSION – ANY NECESSARY ACTION ON CLOSED SESSION ITEMS

NEW BUSINESS Continued:

Resolution No. 139—2024-25 – Finance Committee. Approve to disallow the claim submitted by Luke Swendrzynski that has been placed on file in the office of the Outagamie County Clerk and that no action on this claim may be brought against Outagamie County or any of its officers, officials, agents, or employees after six months from the date of service of this notice.

Supervisor Croatt moved, seconded by Supervisor Cuff, for adoption.

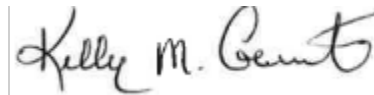
ROLL CALL: 30 yes, 6 absent. RESOLUTION NO. 139—2024-25 IS ADOPTED.

REPORTS – None.

ADJOURNMENT

Supervisor Patience moved, seconded by Supervisor Smith to adjourn until March 25, 2025 at 7:00 P.M.  
VOICE VOTE CARRIED UNANIMOUSLY.

The meeting adjourned at 8:13 P.M.



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Kelly Gerrits, County Clerk

ROLL CALL SUMMARY MARCH 11, 2025 COUNTY BOARD MEETING				
DIST./NAME	NO. OF ROLL CALLS TAKEN THIS MEETING	NO. VOTES CAST THIS MEETING	CUMULATIVE CALLS TAKEN THIS TERM	NO. VOTES CAST THIS TERM
1. Thompson	22	22	260	224
2. Johnson	22	22	260	218
3. Smith	22	22	260	175
4. Patience	22	22	260	260
5. Gabrielson	22	22	260	260
6. Kostelny	22	22	260	260
7. Hammen	22	22	260	249
8. Lawrence	22	0	260	228
9. Krueger	22	22	260	203
10. Lamers	22	22	260	244
11. Ferguson	22	22	260	224
12. McCabe	22	22	260	245
13. Wegand	22	22	260	177
14. Hermes	22	0	260	110
15. MacDonald	22	22	260	195
16. Schroeder	22	0	260	115
17. Croatt	22	22	260	181
18. Spears	22	0	260	238
19. Heiser	22	22	260	260
20. Mitchell	22	22	260	245
21. Cuff	22	22	260	243
22. Hagen	22	22	260	253
23. Klemp	22	22	260	255
24. Thiede	22	22	260	198
25. Janke	22	22	260	225
26. Weinberg	22	22	260	260
27. Culbertson	22	22	260	260
28. Monfils	22	22	260	196
29. Winterfeldt	22	22	260	170
30. Nejedlo	22	22	260	251
31. Clegg	22	0	260	234
32. Thyssen	22	15	260	145
33. VanderHeiden	22	22	260	239
34. Rettler	22	22	260	231
35. Koury	22	22	260	235
36. Lautenschlager	22	22	260	260

Member(s) absent: Clegg, Hermes, Lawrence, Schroeder, Spears, and Thyssen (left early)

\*\*\*Corrected abstentions are reflected for the 2024 - 2025 year\*\*\*