



Emergency Support Function #13
Public Safety and Security
2025

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Emergency Support Function #13

Public Safety and Security

Purpose

This ESF provides for the timely and coordinated efforts of law enforcement personnel for public safety and protection. Activities which relate to curfew, traffic control, crowd control, security, traffic regulations and other extra-ordinary law enforcement functions are necessary to provide for the public's safety and welfare within a disaster environment.

Scope

ESF #13 describes how Outagamie County will support local law enforcement activities to ensure the protection of life and property during emergency situations. In most incident situations, local jurisdictions have primary authority and responsibility for law enforcement activities utilizing the Incident Command System.

Policies

- Chapter 59 of Wisconsin Statutes
- Chapter 32 and Chapter 14, Article IV of the Outagamie County Ordinances

Concept of Operations

Authority

The general welfare and protection of citizens during emergencies, both natural and man-made, is the responsibility of municipal and county law enforcement agencies.

The Sheriff is the senior law enforcement officer in the County and has authority over resources in the law enforcement service during a major emergency. If the incident is within the jurisdiction of a local/municipal police chief, the Sheriff and the municipal law enforcement official shall coordinate the law enforcement response. To facilitate this, the Sheriff or designee may need to report to the Local EOC or Command Post, if one is open. When the incident spans multiple jurisdictions, the Sheriff may choose to coordinate with the local municipalities from

the County EOC, at which time the Sheriff may choose to deploy Sheriff's Department staff to act as liaison officers to the affected communities.

General

General ESF #13 functions are:

- Security of incident sites
- Protection of key facilities
- Access control to incident sites and facilities
- Establishment of force protection and perimeter
- Control traffic and crowds
- Conduct Searches

Coordination

Relevant bulletins/information is passed from the FBI/WI Statewide Information Center (WSIC) to the PS Portal (TIME) in the Communications Center and is then shared with appropriate Sheriff's Department staff and the appropriate local Law Enforcement Agency. Any relevant incident information from the local level will be passed from law enforcement through the WSIC.

Mutual Aid - The Sheriff will be the director of Emergency Police Services for Outagamie County. The Sheriff, in coordination and cooperation with the County Emergency Management Director, will appoint a law enforcement representative to participate in EOC operations.

Municipal and County law enforcement agencies should coordinate procedures, equipment and facilities. If County law enforcement resources are exhausted, the Sheriff coordinates mutual aid with Emergency Police Services (EPS) Area Director.

The Communications Center Supervisors have the contact information for EPS Mutual Aid Area Directors and Alternates. Additional information on mutual aid with Wisconsin EPS can be found at <https://wem.wi.gov/eps/>.

During the recovery phase, all agencies are expected to support continuing operations with equipment and staff.

Primary and Supporting Agencies

Outagamie County

Primary Agency

County Sheriff's Department/Local Law Enforcement

Supporting Agencies

County Emergency Management/Local EM

County Highway Department/Local Public Works

State of Wisconsin

Primary Agency

Wisconsin Emergency Management (WEM)

Supporting Agencies

Department of Corrections

Department of Justice

Department of Military Affairs

Department of Natural Resources

Department of Transportation

Likely Support Includes

- Activate the Emergency Police Services (EPS) in support of local law enforcement and dispatch the Mobile Command Center as necessary
- Assist local law enforcement with maintaining law and order (e.g., maintain security and control access to the site of the disaster, EOCs and other facilities that support local and state operations; control of traffic and crowds)
- Assist local law enforcement with conducting evacuations
- Support warning operations, search and rescue operations and identification of victims
- Coordinate obtaining special resources and services (e.g. Bomb Squad, Civil Support Team, hostage negotiators and laboratory facilities, upon request)

Federal**Primary Agency**

Department of Homeland Security
Department of Justice

Supporting Agencies

Department of Defense
Department of Justice
Department of State
Department of Transportation

Likely Support Includes

- Provides general and specialized Federal law enforcement resources to support local, state, tribal, territorial, insular area, and Federal law enforcement departments and agencies overwhelmed by disasters or acts of terrorism. ESF #13 Federal Law Enforcement Officers (FLEO) can perform a wide array of missions as defined through the DHS/FEMA mission assignment process.
- Protects critical infrastructure during prevention activities or disaster response, when requested.
- Protects emergency responders.
- Determines the role, if any, of private sector/NGOs in the overall public safety and security response.
- Assists state law enforcement and government officials in determining the methodology by which FLEOs will be granted state law enforcement authority during ESF #13 responses.
- Manages the development of pre-scripted mission assignments to address known and anticipated disaster response public safety and security short falls.
- Gives priority to life safety missions first, followed by missions that address security and the protection of infrastructure/property.
- Considers the availability of safety and security resources within the requesting Federal department or agency when providing ESF #13 support to other Federal ESFs.

Responsibilities and Tasks

Primary Agency: County Sheriff's Department/Local Law Enforcement

Mitigation and Preparedness Phase

- Participate in the Hazard Mitigation Plan updates
- Maintain this Emergency Support Function (ESF)
- Maintain inventories of resources and equipment
- Participate in exercises
- Upon request, assist business and critical facilities with improving security planning
- Develop emergency action checklists
- Develop procedures and policies for use in dealing with civil disorder, terrorist activity and other law enforcement-intensive emergencies
- Develop and maintain law enforcement mutual-aid agreement
- Develop and maintain communications plan
- Identify, develop and incorporate, as necessary:
 - Private sector capabilities and resources
 - Backup response and recovery processes

Response Phase

- Perform Incident Command (IC) duties at the emergency scene, if appropriate
- Prioritize actions based on public safety
- Notify the EOC, if activated, of the situation
- Send a senior representative to the EOC during an emergency
- Coordinate with the Incident Commander and local law enforcement agencies to provide requested services
- Provide general public safety and security functions:
 - Security of incident sites
 - Protection of key facilities
 - Access control to incident sites and facilities
 - Establishment of force protection and perimeter
 - Control traffic and crowds
 - Establish and maintain checkpoints
 - Conduct searches
 - Evacuations in coordination with ESF #1
- Coordinate with local law enforcement to maintain perimeter

- Support special operations (i.e. search and rescue, bomb squad, Weapons of Mass Destruction (WMD), radiological) as requested and within the limits of training capabilities
- Coordinate assistance from other law enforcement agencies
- Coordinate emergency communications
- Provide security to key facilities for actual threats: incident sites, critical facilities, damaged property, mass care/shelter sites and staging areas
- Provide security in the area affected by the emergency to protect public and private property - Police Services Agreement (Ref. State Statute 66.0313, Police Services)
- Provide primary law enforcement services within jurisdiction
- Respond to incident area and provide law enforcement support (i.e. perimeter security, traffic control, escorts.) to augment local operations as requested
- Gather intelligence and information and investigate crimes as requested by local authorities
- Assist other jurisdictions as requested

Recovery Phase

- Participate in the debriefing and After Action Report (AAR)

Responsibilities and Tasks

Supporting Agency: County Emergency Management/Local EM

Mitigation and Preparedness Phase

None noted

Response Phase

- Support the Sheriff and local law enforcement with coordinating resources and mutual aid
- Coordinate with the Sheriff to assess the incident and resource needs

Recovery Phase

- Participate in the debriefing and After Action Report (AAR)

Responsibilities and Tasks

Supporting Agency: County Highway Department/Local Public Works

Mitigation and Preparedness Phase

None noted

Response Phase

- Provide signs and other traffic control devices to support traffic control operations
- Deploy personnel to erect traffic barricades and signs as per prearranged plans or as requested
- Provide manpower, vehicles, and equipment in support of law enforcement as requested

Recovery Phase

- Participate in the debriefing and After Action Report (AAR)