

* * MINUTES * *
* * OUTAGAMIE COUNTY BOARD * *

Office of the County Clerk, June 25, 2024.

The Board met pursuant to adjournment, and was called to order by Chairperson Gabrielson at 7:00 p.m. in the County Board Room, located at 320 South Walnut Street, Appleton, Wisconsin.

ROLL CALL: 30 present, 6 absent. Members present: Thompson, Johnson, Smith, Patience, Gabrielson, Kostelny, Hammen, Lawrence, Krueger, Lamers, Ferguson, McCabe, MacDonald, Schroeder, Croatt, Spears, Heiser, Mitchell, Cuff, Hagen, Klemp, Janke, Weinberg, Culbertson, Monfils, Winterfeldt, Nejedlo, Clegg, Rettler, and Lautenschlager. Members absent: Wegand, Hermes, Thiede, Thyssen, VanderHeiden, and Koury.

The Board Chairperson requested the Board's confirmation to excuse Supervisor Wegand, Supervisor Hermes, Supervisor Thiede, Supervisor Thyssen, and Supervisor VanderHeiden. Supervisor Koury will be arriving late. No objections; so ordered.

The Pledge of Allegiance was led by Chairperson Gabrielson.

MINUTES OF THE MAY 28, 2024 COUNTY BOARD MEETING

Supervisor Patience moved, seconded by Supervisor Klemp, to approve the minutes of the May 28, 2024, County Board meeting.

ROLL CALL: 29 yes, 1 abstain (Winterfeldt), 6 absent. MINUTES OF THE MAY 28, 2024, COUNTY BOARD MEETING ARE APPROVED.

SPECIAL ORDER OF BUSINESS – County Board Supervisors Yvonne Monfils and Chris Croatt and County Executive Thomas Nelson will give a UWO Fox Cities Campus update

Supervisor Yvonne Monfils, UWO-Fox Cities Board of Trustees member, provided an update on the recent announcement by UW Oshkosh.

- It was recently released in the news that on June 30, 2025, UWO Fox Cities will cease operations. The buildings on the campus will become the full responsibility of both Outagamie and Winnebago Counties. UW Oshkosh has a \$7.6M deficit and UWO Fox Cities is 20% of their budget. Other factors contributing to the announcement: enrollment has been declining throughout the entire UW system, there is a declining high school population, many people are getting their degree online, and upgraded competition from other colleges.
- During the peak of enrollment in 2010, enrollment was at 1,239 students. In 2023, there were 415 full time students and 148 part time students. In 2024, there are less than 500 students enrolled.
- Supervisor Monfils further explained the partnership of UWO Fox Cities. In June of 1970, Outagamie County, Winnebago County and UW Oshkosh got together to create a campus to serve the educational needs of the people of the counties by maintaining a branch campus of the University of Wisconsin. This agreement still stands today and has not had any updates. The agreement that was entered into by the three parties states that the UW system would pay for education and custodial staff, utilities, grounds maintenance and all moveable equipment. The Counties would pay for major building repairs, labor & supplies, and any permanent construction/remodeling.

- The University of Wisconsin-Oshkosh, Fox Cities Campus (formerly the University of Wisconsin-Fox Valley) is a branch campus of UW Oshkosh. It is comprised of 42 acres on Midway Road in Menasha, WI, in Winnebago County. The land is deeded to both Outagamie and Winnebago Counties.

Supervisor Chris Croatt, UWO-Fox Cities Board of Trustees member, further explained the role of the Board of Trustees and table of organization.

- The Board of Trustees consists of two members from Outagamie County and two members from Winnebago County, and alternates. The role of the trustees is to review campus maintenance expenditures, approve building and grounds improvements, assess facility problems, review campus use policies, review and prioritize the CIP budget, communications between County Facility Directors and Fox Cities Facility Director, and follow the MOU.
- Supervisor Croatt shared pictures and highlights of the facility. Key assets include: the Weis Earth Science Museum, The Barlow Planetarium, Aylward Art Gallery, the Communication Arts Center and Perry Hall, a full-sized gymnasium, a child care facility, and the UW Platteville engineering lab building.
- Supervisor Croatt also reviewed the budget. Maintenance funds are in the General Budget by both Outagamie County and Winnebago County. Costs are split evenly. The annual Outagamie County budget is approximately \$150,000. CIP budgeted amounts are currently on hold. Costs are split between Outagamie County and Winnebago County.

County Executive Nelson presented what has transpired over the last few months, what is recently in the news and where things stand going forward.

- County Executive Nelson submitted an open records request on May 21, 2024. A writ to force disclosure was issued on June 10, 2024. On June 13, 2024, the announcement was made that UWO Fox Cities would be ceasing operations in June 2025. Two hours after the announcement, twelve documents were released pertaining to the open records request.
- The UWO Fox Cities campus is a 54-year investment and includes millions of dollars of assets.
- County Executive Nelson explained that before there can be discussion on future plans, it needs to be determined what the legal structure and framework is. There have been many ideas that have come forward since the announcement.
- This is the beginning of what will be a long journey. There are more questions than answers at this time.

Supervisor Koury arrived at the meeting at 7:10 p.m.

Supervisor questions and comments followed.

Supervisor Spears moved, seconded by Supervisor Patience, to suspend County Board rules and allow Facilities Director, Paul Farrell, to address the board.

ESTABLISH ORDER OF THE DAY – Chairperson Gabrielson reported the request to have all appointments, ordinances, and resolutions locked in at the meeting.

Chairperson Gabrielson asked for unanimous consent to handle all reconsiderations and lock ins at the end of the meeting as noted. No objections; so ordered.

COMMUNICATIONS –

Chairperson Gabrielson summarized the following communications:

- Ten Supervisors have not completed the security training that was due by the end of May. There is one Supervisor that needs to complete the March security training that was due on April 10th. Please contact Legislative Services if you need a link to the training.
- The Outagamie County Back to School Program is in need of new supplies, backpacks, or monetary donations. If you are interested in donating to this program, please contact Legislative Services for more information.
- The Outagamie County Fair runs from June 26th through June 30th.
- A reminder was given that there is a long-standing agreement between the County Board and the County Executive that communication with department heads is done by the chair of the governing committee or with that chairs permission. Supervisors should not directly discuss business with department heads. Please see Chairman Gabrielson with any questions.

PUBLIC PARTICIPATION IS LIMITED TO ONLY MATTERS LISTED ON THE AGENDA AND FOR A TOTAL OF FIFTEEN MINUTES WHICH MAY BE EXTENDED TO 30 MINUTES AT THE DISCRETION OF THE CHAIR – None.

APPOINTMENTS –

County Executive Nelson nomination for reappointments of Greg Peterson and Steve Van Dyn Hoven to the Criminal Justice Coordinating Council; terms expiring April 30, 2026.

Supervisor Patience moved, seconded by Supervisor Lautenschlager, for confirmation of the above-listed reappointments.

ROLL CALL: 31 yes, 5 absent. GREG PETERSON AND STEVE VAN DYN HOVEN ARE REAPPOINTED TO THE CRIMINAL JUSTICE COORDINATING COUNCIL.

County Executive Nelson nomination for reappointments of Matt Kasriel and Natalie Vandeveld (terms expiring 6-30-2027) and the appointment of Philip Boivin (term expiring 6-30-2025) to the Local Emergency Planning Committee.

Supervisor Johnson moved, seconded by Supervisor Smith, for confirmation of the above-listed reappointments and appointment.

ROLL CALL: 31 yes, 5 absent. MATT KASRIEL AND NATALIE VANDEVELD ARE REAPPOINTED AND PHILIP BOIVIN IS APPOINTED TO THE LOCAL EMERGENCY PLANNING COMMITTEE.

County Executive Nelson nomination for appointment of Holly Femal to the Greenway Implementation Committee; term expiring April 30, 2027.

Supervisor Hagen moved, seconded by Supervisor Schroeder, for confirmation of the above-listed appointment.

ROLL CALL: 31 yes, 5 absent. HOLLY FEMAL IS APPOINTED TO THE GREENWAY IMPLEMENTATION COMMITTEE.

County Executive Nelson nomination for reappointments of Harold Hermansen (term expiring 5-31-2028), Steven Frassetto and Jenni Eickelberg (terms expiring 5-31-2029) to the Housing Authority Commission.

Supervisor Koury moved, seconded by Supervisor McCabe, for confirmation of the above-listed reappointments.

ROLL CALL: 31 yes, 5 absent. HAROLD HERMANSEN, STEVEN FRASSETTO AND JENNI EICKELBERG ARE REAPPOINTED TO THE HOUSING AUTHORITY COMMISSION.

UNFINISHED BUSINESS – None.

NEW BUSINESS

Resolution No. 20—2024-25 – Finance Committee. Authorize and approve the continuation of a self-insured worker’s compensation program that is currently in effect and in compliance with the Wisconsin Administrative Code DWD 80.60(3).

Supervisor Croatt moved, seconded by Supervisor Lawrence, for adoption.

ROLL CALL: 31 yes, 5 absent. RESOLUTION NO. 20—2024-25 IS ADOPTED.

Resolution No. 21—2024-25 – Highway, Recycling and Solid Waste Committee. Approve to authorize the County Highway Commissioner to enter into the 2024-2025 Local Small Structures Inspection and Inventory Program Agreement with the Wisconsin Department of Transportation, for the inventory and inspection of Local Small Structures, with the county share of the project costs to be included in future budgets, as noted on the attachments.

Supervisor Hagen moved, seconded by Supervisor Nejedlo, for adoption.

ROLL CALL: 31 yes, 5 absent. RESOLUTION NO. 21—2024-25 IS ADOPTED.

Resolution No. 22—2024-25 – Highway, Recycling and Solid Waste Committee. Approve to authorize the County Highway Commissioner to enter into a State/Municipal Agreement for a State-Let Highway Safety Improvement Program Project for the CTH A & CTH JJ-West intersection project, with the county share of the project costs to be included in future budgets, as noted on the attachments.

Supervisor Nejedlo moved, seconded by Supervisor Clegg, for adoption.

ROLL CALL: 31 yes, 5 absent. RESOLUTION NO. 22—2024-25 IS ADOPTED.

Resolution No. 23—2024-25 – Highway, Recycling and Solid Waste Committee. Support and approve the new structure of the Appleton (Fox Cities) Metropolitan Planning Organization (MPO) Policy Board (as noted in the attached Organization Table), and participate in the Appleton (Fox Cities) MPO Policy Board meetings to ensure a continuing, comprehensive, and cooperative transportation planning process for the Appleton (Fox Cities) Metropolitan Planning Area, support the attached Agreement provisions, and the final Agreement will be negotiated and executed between the State of Wisconsin Governor, East Central Wisconsin Regional Planning Commission, and the local units of government.

Supervisor Hagen moved, seconded by Supervisor Spears, for adoption.

ROLL CALL: 31 yes, 5 absent. RESOLUTION NO. 23—2024-25 IS ADOPTED.

Resolution No. 24—2024-25 – Legislative/Audit and Human Resources Committee. Approve an in-year Table of Organization request to move one full-time Lieutenant position from the Sheriff’s Office Corrections cost center to the Patrol cost center effective June 16, 2024 (as noted on the attachments), and increase the line items of Patrol Salaries by \$48,900 and Patrol Fringe Benefits by \$18,600; decrease the line items of Corrections Salaries by \$48,900 and Corrections Fringe Benefits by \$18,600, as noted on the attached fiscal note.

Supervisor Spears moved, seconded by Supervisor Patience, for adoption.

ROLL CALL: 31 yes, 5 absent. RESOLUTION NO. 24—2024-25 IS ADOPTED.

Resolution No. 25—2024-25 – Legislative/Audit and Human Resources Committee. Approve an in-year Table of Organization request to delete one part-time Assistant Corporation Counsel position and add one full-time Assistant Corporation Counsel position effective July 1, 2024, for the Corporation Counsel Department (as noted on the attachments), and increase the line items of Corporation Counsel Salaries by \$22,675 and Corporation Counsel Fringe by \$8,403, and decrease the line item of General Funds Applied, Fund Balance Applied by \$31,078, as noted on the attached fiscal note.

Supervisor Spears moved, seconded by Supervisor Kostelny for adoption.

ROLL CALL: 30 yes, 1 no (Janke), 5 absent. RESOLUTION NO. 25—2024-25 IS ADOPTED.

Resolution No. 26—2024-25 – Legislative/Audit and Human Resources Committee. Approve an in-year Table of Organization classification request to change the Watershed GIS Analyst position to a Programs Manager/GIS Analyst position effective May 15, 2024, in the Land Conservation Department (as noted on the attachments), and increase the following Land Conservation line items: Salaries by \$2,642; Fringes by \$395; Intergovernmental Revenue by \$3,037, as noted on the attached fiscal note.

Supervisor Spears moved, seconded by Supervisor MacDonald, for adoption.

ROLL CALL: 31 yes, 5 absent. RESOLUTION NO. 26—2024-25 IS ADOPTED.

Resolution No. 27—2024-25 – Legislative/Audit and Human Resources Committee. Approve an in-year Table of Organization classification request to change the Environmental Engineer/Project Coordinator position to a Deputy Director/Environmental Engineer position effective May 15, 2024, in the Land Conservation Department, with no budget adjustment, as noted on the attachments.

Supervisor Kostelny moved, seconded by Supervisor Spears, for adoption.

ROLL CALL: 31 yes, 5 absent. RESOLUTION NO. 27—2024-25 IS ADOPTED.

Resolution No. 28—2024-25 – Legislative/Audit and Human Resources Committee. Approve an in-year Table of Organization request by adding one full-time Regenerative Ag Coordinator position (sunset position) effective May 15, 2024, for the Land Conservation Department, with no budget adjustment, as noted on the attachments.

Supervisor Spears moved, seconded by Supervisor Weinberg, for adoption.

ROLL CALL: 31 yes, 5 absent. RESOLUTION NO. 28—2024-25 IS ADOPTED.

Resolution No. 29—2024-25 – Legislative/Audit and Human Resources Committee. Approve an in-year Table of Organization change to delete two full-time Industrial Maintenance Technician positions, add one full-time Recycling Equipment/Maintenance Technician position, and add one full-time Solid Waste Equipment/Maintenance Technician position effective May 6, 2024, in the Recycling and Solid Waste Department (as noted on the attachments) and for the following cost center line items: Landfill Operations Salaries increase by \$984.50; Landfill Operations Fringes increase by \$672; Landfill Operations Fund Balance Applied decrease by \$1,656.50; Single Stream Operations Salaries increase by \$984.50; Single Stream Operations Fringes increase by \$672; Single Stream Operations Fund Balance Applied decrease by \$1,656.50, as noted on the attached fiscal note.

Supervisor Spears moved, seconded by Supervisor MacDonald, for adoption.

ROLL CALL: 31 yes, 5 absent. RESOLUTION NO. 29—2024-25 IS ADOPTED.

Resolution No. 30—2024-25 – Legislative/Audit and Human Resources Committee. Approve an in-year Table of Organization request by adding one full-time position for the following: Marketing and Social Media Coordinator, Assistant Airport Director, and Airport Electrician effective July 1, 2024, at the Appleton International Airport, and for the following Airport Terminal cost center line items: increase Salaries by \$103,700; increase Fringe Benefits by \$51,200; increase IT Direct Billed by \$12,100; and decrease Fund Balance Applied by \$167,000, as note on the attached fiscal note.

Supervisor Croatt moved, seconded by Supervisor Schroeder, for adoption.

Supervisor Spears moved, seconded by Supervisor MacDonald to amend Resolution 30—2024-25 to read as ‘Approve an in-year Table of Organization request by adding one full-time position for the following: Marketing and Social Media Coordinator, Assistant Airport Director, and Airport Electrician effective July 1, 2024, at the Appleton International Airport, and for the following Airport Terminal cost center line items: increase Salaries by \$115,100; increase Fringe Benefits by \$53,000; increase IT Direct Billed by \$11,800; and decrease Fund Balance Applied by \$179,900, as note on the attached fiscal note’ for amendment.

ROLL CALL: 31 yes, 5 absent. RESOLUTION NO. 30—2024-25 IS AMENDED.

ROLL CALL: 31 yes, 5 absent. RESOLUTION NO. 30—2024-25 IS ADOPTED AS AMENDED.

Resolution No. 31—2024-25 – Public Safety Committee. Approve the Sheriff’s Office to accept and expend an unsolicited donation from Keller, Inc. for \$2,500, for the purchase of fitness equipment to be used by employees in the lower level workout room at the Justice Center, and increase the line items for Corrections Revenue and Corrections Supplies by \$2,500 each, as noted on the attached fiscal note.

Supervisor Patience moved, seconded by Supervisor Cuff, for adoption.

ROLL CALL: 31 yes, 5 absent. RESOLUTION NO. 31—2024-25 IS ADOPTED.

Ordinance No. A—2024-25 – Legislative/Audit and Human Resources Committee. Approve amendments to Chapter 2 of the Outagamie County Code of Ordinances as pertains to East Central Wisconsin Regional Planning Commission and Fox Cities Metropolitan Area Planning Organization Policy Board Appointments, as noted on the Ordinance.

Supervisor Spears moved, seconded by Supervisor Klemp, for adoption.

ROLL CALL: 31 yes, 5 absent. ORDINANCE NO. A—2024-25 IS ADOPTED.

RECONSIDERATION OF ALL APPOINTMENTS, RESOLUTION NOS. 20, 21, 22, 23, 24, 25, 26, 27, 28, 29, 30, 31 —2024-25 AND ORDINANCE NO. A—2024-25.

Supervisor Krueger moved, seconded by Supervisor McCabe, to reconsider all appointments, and the above listed ordinance and resolutions.

Vote for reconsideration. ROLL CALL: 31 yes, 5 absent. ALL APPOINTMENTS, RESOLUTION NOS. 20, 21, 22, 23, 24, 25, 26, 27, 28, 29, 30, 31—2024-25 AND ORDINANCE NO. A—2024-25 ARE RECONSIDERED.

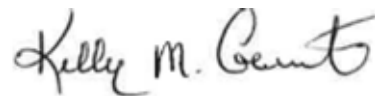
Vote for lock in. ROLL CALL: 31 yes, 5 absent. ALL APPOINTMENTS, RESOLUTION NOS. 20, 21, 22, 23, 24, 25, 26, 27, 28, 29, 30, 31—2024-25 AND ORDINANCE NO. A—2024-25 ARE ADOPTED & LOCKED IN.

REPORTS – None.

ADJOURNMENT

Supervisor Lawrence moved, seconded by Supervisor Koury to adjourn until July 23, 2024 at 7:00 p.m.
VOICE VOTE CARRIED UNANIMOUSLY.

The meeting adjourned at 8:18 p.m.



Kelly Gerrits, County Clerk

ROLL CALL SUMMARY JUNE 25, 2024 COUNTY BOARD MEETING

DIST./NAME	NO. OF ROLL CALLS TAKEN THIS MEETING	NO. VOTES CAST THIS MEETING	CUMULATIVE CALLS TAKEN THIS TERM	NO. VOTES CAST THIS TERM
1. Thompson	21	21	69	69
2. Johnson	21	21	69	43
3. Smith	21	21	69	64
4. Patience	21	21	69	69
5. Gabrielson	21	21	69	69
6. Kostelny	21	21	69	69
7. Hammen	21	21	69	69
8. Lawrence	21	21	69	69
9. Krueger	21	21	69	52
10. Lamers	21	21	69	69
11. Ferguson	21	21	69	42
12. McCabe	21	21	69	69
13. Wegand	21	0	69	17
14. Hermes	21	0	69	5
15. MacDonald	21	21	69	42
16. Schroeder	21	21	69	26
17. Croatt	21	21	69	26
18. Spears	21	21	69	69
19. Heiser	21	21	69	69
20. Mitchell	21	21	69	69
21. Cuff	21	21	69	52
22. Hagen	21	21	69	69
23. Klemp	21	21	69	69
24. Thiede	21	0	69	21
25. Janke	21	21	69	68
26. Weinberg	21	21	69	68
27. Culbertson	21	21	69	69
28. Monfils	21	21	69	63
29. Winterfeldt	21	20	69	46
30. Nejedlo	21	21	69	69
31. Clegg	21	21	69	64
32. Thyssen	21	0	69	21
33. VanderHeiden	21	0	69	48
34. Rettler	21	21	69	69
35. Koury	21	20	69	67
36. Lautenschlager	21	21	69	69

Member(s) absent: Hermes, Koury (late), Thiede, Thyssen, VanderHeiden, Wegand