

\* \* MINUTES \* \*  
\* \* OUTAGAMIE COUNTY BOARD \* \*

Office of the County Clerk, March 26, 2024.

The Board met pursuant to adjournment, and was called to order by Chairperson Nooyen at 7:00 p.m. in the County Board Room, located at 320 South Walnut Street, Appleton, Wisconsin.

ROLL CALL: 29 present, 7 absent. Members present: Thompson, Miller, Smith, Patience, Gabrielson, Kostelny, Hammen, Lawrence, Ferguson, Wegand, Hermes, Croatt, Spears, Cooke, Santonato, Cuff, Hagen, Klemp, Thiede, Nooyen, Culbertson, Monfils, Winterfeldt, Nejedlo, Clegg, Thyssen, VanderHeiden, Rettler, and Lautenschlager. Members Absent: Krueger, Lamers, McCabe, MacDonald, Schroeder, Weinberg, Koury.

The Board Chairperson requested the Board's confirmation to excuse Supervisor Krueger, Supervisor Lamers, Supervisor McCabe, Supervisor MacDonald, Supervisor Schroeder, Supervisor Weinberg and Supervisor Koury. No objections; so ordered.

The Pledge of Allegiance was led by Chairperson Nooyen.

MINUTES OF THE MARCH 12, 2024 COUNTY BOARD MEETING

Supervisor Lautenschlager moved, seconded by Supervisor Wegand, to approve the minutes of the March 12, 2024, County Board meeting.

ROLL CALL: 27 yes, 2 abstain (Monfils, VanderHeiden), 7 absent. MINUTES OF THE MARCH 12, 2024, BOARD MEETING ARE APPROVED.

SPECIAL ORDER OF BUSINESS –

Melissa Kraemer-Badtke, East Central Wisconsin Regional Planning Commission (ECWRPC) Executive Director and Craig Moser, Deputy Director will give an ECWRPC update

Melissa Kraemer-Badtke, East Central Wisconsin Regional Planning Commission (ECWPRC) Executive Director and Craig Moser, Deputy Director gave an overview of the ECWPRC and future plans for the ECWPRC.

- There are nine regional planning commissions in the State of Wisconsin.
- East Central Wisconsin Regional Planning Commission consists of ten counties.
- ECWRPC was created under State Statute in 1972. It was established to promote intergovernmental cooperation and regional planning across municipal boundaries. Projects may include transportation, economic development, or water quality management.
- The 2024 commission budget includes projected operating revenue of \$2.7 million.
  - o 66% come from federal or state grants.
  - o Local and county levies are used to leverage the federal and state funds.
- There are ten counties within the ECWRPC, seven counties which are members.
  - o County levies are paid into the commission to leverage the federal and state funds so the commission is able to manage those programs on behalf of the counties within the region.
  - o Outagamie County levy is \$205,066.
- \$3.42 are leveraged for every \$1 of local levy. Levy funds are used for the following:
  - o Appleton (Fox Cities)/Oshkosh Metropolitan Planning Organization is the largest program.
  - o Fond du Lac Metropolitan Planning Organization

- Transportation programs.
- Economic development programs.
- Water Quality Management Program.
- Regional Comprehensive Plan.
- Funding of general operations of the Commission.
- There was a reorganization plan approximately four years ago. With that reorganization plan, there was a significant levy reduction for each of the member counties. The member counties agreed to increase the levy in 2023 to leverage in additional funding available through the Bipartisan Infrastructure Law (BIL).
  - Outagamie County has seen a 15% decrease in funding for East Central due to the reorganization plan.
- Economic Development Program
  - East Central is designated by the US Economic Development Administration (EDA) as an Economic Development District (EDD).
    - This means that the municipalities in Outagamie County are eligible for EDA funding. Without this designation, EDA funds could not be given to the region.
    - Since 1984, EDA has invested \$25,939,026 in our region.
    - The Appleton International Airport-Appleton Business Park Expansion is one example of a core program within the Economic Development Program.
- Transportation Planning Program
  - Appleton (Fox Cities) Metropolitan Planning Organization (MPO) is a federal designation.
  - Because of the MPO status, each MPO develops a long-range regional transportation plan, looking at the transportation network and future needs of investment, and a Regional Safe Routes to School program.
  - There are several federal requirements that ECWRPC does in order to bring in federal dollars to roadway projects that happen in Outagamie County.
    - Metropolitan Transportation Plan
    - Transportation Improvement Program
    - Bicycle and Pedestrian Plan
    - Transit Triennial Review
  - 2023 MPO Project Funding included
    - \$4.9M Service Transportation Block Grant (STBG)
    - \$2.4M Transportation Alternatives set aside
    - \$828K Carbon Reduction Program
  - Regional Safe Routes to School Program
    - Focuses on allowing students to walk or ride bikes to school safely.
    - There is a large number of Outagamie County schools participating in 2023.
- Water Quality Management Program
  - ECWPRC has contracted with the DNR and works closely with the DNR to do the sewer service area planning in the region.
  - Important in planning for future growth and development in the community, to ensure being prepared for the sewer service that comes with growth.
  - Over the past couple years, the major updates to the Fox Cities Sewer Service Area Plans was completed. This project spanned three counties, four sewage districts, and twenty-three municipalities.
- Non-Metallic Mining Reclamation Program
  - The commission works with five counties to manage this program.
  - This involves site inspections of active mines throughout the counties. The commission has moved to a drone approach.

- GIS Data and Mapping Assistance
  - o Staff does a lot of graphic design and GIS data analysis.
  - o Partnership with New North on broadband mapping as part of regional broadband expansion initiatives.
- 2024 Commission Projects include:
  - o Appleton (Fox Cities) Metropolitan Planning Organization – Policy Board
  - o Regional Aviation Development Fund
  - o College Avenue Community Connectors Project
  - o Intermodal Freight Facility Study
  - o Broadband Mapping (NEW North)
  - o Regional Comprehensive Plan Update
  - o Commission Board Assessment
  - o ECWRPC Strategic Plan Update

A handout was provided highlighting Outagamie County.

On behalf of ECWRPC, Executive Director Kraemer-Badtke presented Chairperson Nooyen with a leadership award in recognition of his outstanding leadership and dedicated service to the East Central Wisconsin Regional Planning Commission. Chairperson Nooyen has served on the Commission Board for the past ten years and served as the Commission Board Chair for three years.

#### Recognition of retiring County Board members

Chairperson Nooyen presented a plaque in recognition of years of service on the Outagamie County Board to Supervisor and Finance Chair Miller.

Vice-Chairperson Gabrielson presented a plaque in recognition of years of service on the Outagamie County Board to Chairperson Nooyen.

ESTABLISH ORDER OF THE DAY – Chairperson Nooyen reported the request to have the Human Resources Director appointment, Ordinance No. Z-6—2023-24 and Resolution Nos. 115, 116, 117, 118, 119, 120, 121, 122, 123, 124, 125 and 126—2023-24 locked in at the meeting.

Chairperson Nooyen asked for unanimous consent to handle the reconsiderations and lock ins at the end of the meeting as noted.

#### COMMUNICATIONS – Communication Referral List (included in the packet).

Chairperson Nooyen summarized the following communications:

- There is only one County Board meeting in the month of April. It is the reorganization meeting of the County Board. The reorganization meeting takes place on the third Tuesday of April (April 16, 2024) and starts at 4:00 pm.
- One supervisor needs to complete the January security training. An email reminder was sent to this individual.
- A new security training was sent out on March 21<sup>st</sup> and needs to be completed by all supervisors by April 10<sup>th</sup>.
- Former County Board Supervisor Wayne Defferding passed away on March 16<sup>th</sup>. He served on the board from 2002-2012. There will be a celebration of life held at a later date.

PUBLIC PARTICIPATION IS LIMITED TO ONLY MATTERS LISTED ON THE AGENDA AND FOR A TOTAL OF FIFTEEN MINUTES WHICH MAY BE EXTENDED TO 30 MINUTES AT THE DISCRETION OF THE CHAIR –

Jennifer Sunstrom and Joe Guidote - spoke in favor of Resolution 119—2023-24.

Lisa Strandberg, representing Pillars – spoke in favor of Resolution 119—2023-24.

APPOINTMENTS –

County Executive Nelson nomination for appointment of Valarie Wunderlich as Human Resources Director.

Supervisor Spears moved, seconded by Supervisor Lawrence, for confirmation of the above-listed appointment.

ROLL CALL: 29 yes, 7 absent. VALARIE WUNDERLICH IS APPOINTED AS THE HUMAN RESOURCES DIRECTOR.

UNFINISHED BUSINESS – None.

NEW BUSINESS –

Chairperson Nooyen asked for unanimous consent to move Resolution No. 119—2023-24 before Ordinance No. Z-6—2023-24.

Resolution No. 119—2023-24 – Finance Committee. Approve funding for a conflict resolution center (CRC) in Outagamie County utilizing ARPA funds for three (3) years at \$50,000 per year for a total of \$150,000, said funding contingent upon securing 501c3 status for the CRC; and approve the ARPA line items by decreasing the Special Contracts/Obligations and increase the ARPA Revenues each by \$50,000, as noted on the attached fiscal note.

Supervisor Croatt moved, seconded by Supervisor Miller, for adoption.

ROLL CALL: 29 yes, 7 absent. RESOLUTION NO. 119—2023-24 IS ADOPTED.

Ordinance No. Z-6—2023-24 – Agriculture, Extension Education, Zoning and Land Conservation Committee. Approve the amendment to the Outagamie County Comprehensive Plan to amend the Farmland Preservation Plan Map for the Town of Kaukauna as reflected in the review of Exhibit 2, as noted on the ordinance and attachments.

Supervisor VanderHeiden moved, seconded by Supervisor Lautenschlager, for adoption.

ROLL CALL: 29 yes, 7 absent. ORDINANCE NO. Z-6—2023-24 IS ADOPTED.

Resolution No. 115—2023-24 – Legislative/Audit and Human Resources Committee. Approve to decrease the following line items in the 2023 Legislative Services budget: Travel/Training by \$700; Supplies by \$1,800; Purchased Services by \$18,800; and decrease the General Fund Committed Fund Balance for Small Depts Vac/Sick Payouts by \$26,411; and increase the following line items: Salaries by \$44,131; Fringes by \$1,704; Allocated Applied Credit by \$1,875; and General Funds Applied, Fund Balance Applied by \$26,411 and the General Fund, Fund Balance Unassigned by \$26,411, to cover the payout amount for the Lobbyist, as noted on the attachments.

Supervisor Kostelny moved, seconded by Supervisor Patience, for adoption.

ROLL CALL: 29 yes, 7 absent. RESOLUTION NO. 115—2023-24 IS ADOPTED.

Resolution No. 116—2023-24 – Legislative/Audit and Human Resources Committee. Approve an in-year Table of Organization request to move one (1) full-time Risk Coordinator position from the Table of Organization of Financial Services Department to Corporation Counsel, with no budget adjustment needed, as noted on the resolution and attachments.

Supervisor Santonato moved, seconded by Supervisor Spears, for adoption.

ROLL CALL: 29 yes, 7 absent. RESOLUTION NO. 116—2023-24 IS ADOPTED.

Resolution No. 117—2023-24 – Finance Committee. Approve the Sheriff's Office to expend ARPA funds of \$110,000 to purchase an ICOR Technology Mini-CALIBER portable robot; and increase the ARPA line items of Revenue and Capital by \$110,000 each, as noted on the attached fiscal note.

Supervisor Smith moved, seconded by Supervisor Miller, for adoption.

ROLL CALL: 29 yes, 7 absent. RESOLUTION NO. 117—2023-24 IS ADOPTED.

Resolution No. 118—2023-24 – Public Safety Committee. Approve the Outagamie County Sheriff's Office to accept and expend an unsolicited donation from Gold Cross Ambulance Community Fund for \$250; and increase the Patrol line items for Revenue and Supplies by \$250 each, as noted on the attached fiscal note.

Supervisor Patience moved, seconded by Supervisor Cooke, for adoption.

ROLL CALL: 29 yes, 7 absent. RESOLUTION NO. 118—2023-24 IS ADOPTED.

Resolution No. 120—2023-24 – Finance Committee. Authorize writing off the 2023 Accounts Receivables, Delinquent Accounts Receivable Write-Offs, and authorize the Finance Director to remove these receivables from the County records and deem them no longer collectible, as noted on the attachments.

Supervisor Thiede moved, seconded by Supervisor Lawrence, for adoption.

ROLL CALL: 29 yes, 7 absent. RESOLUTION NO. 120—2023-24 IS ADOPTED.

Resolution No. 121—2023-24 – Property, Airport, Recreation and Economic Development Committee. Approve the Development and Land Services (DLS) Department to accept and expend the Smart Growth America grant by \$130,000 for the execution of a Community Engagement Planning Project along the College Avenue Corridor; and approve the DLS line items by decreasing Purchased Services and increasing Misc Revenue each by \$130,000, as noted on the attachments.

Supervisor Culbertson moved, seconded by Supervisor Monfils, for adoption.

ROLL CALL: 29 yes, 7 absent. RESOLUTION NO. 121—2023-24 IS ADOPTED.

Resolution No. 122—2023-24 – Highway, Recycling and Solid Waste Committee. Approve to establish the week of April 15 through April 19, 2024, be designated “Work Zone Safety Awareness Week” in Outagamie County.

Supervisor Hagen moved, seconded by Supervisor Wegand, for adoption.

ROLL CALL: 29 yes, 7 absent. RESOLUTION NO. 122—2023-24 IS ADOPTED.

Resolution No. 123—2023-24 – Public Safety Committee. Approve using Opioid Settlement funds to hire a Substance Abuse Disorder Discharge Planner as a contract employee through the Outagamie County Jail’s current contracted medical provider, VitalCore; and increase the Opioid Settlement line items of Revenue and Purchased Services by \$76,352 each, as noted on the attached fiscal note.

Supervisor Patience moved, seconded by Supervisor Gabrielson, for adoption.

ROLL CALL: 29 yes, 7 absent. RESOLUTION NO. 123—2023-24 IS ADOPTED.

Resolution No. 124—2023-24 – Property, Airport, Recreation and Economic Development Committee. Authorize granting We Energies an easement for the area described as a strip of land varying in width, parcel number 111089700 in the Village of Greenville, as noted on the attachments.

Supervisor Culbertson moved, seconded by Supervisor Hammen, for adoption.

ROLL CALL: 29 yes, 7 absent. RESOLUTION NO. 124—2023-24 IS ADOPTED.

Resolution No. 125—2023-24 – Property, Airport, Recreation and Economic Development Committee. Authorize granting We Energies an easement for the area described as strips of land twelve (12) feet in width, parcel numbers 111120200 and 111119700 in the Village of Greenville, as noted on the attachments.

Supervisor Culbertson moved, seconded by Supervisor Klemp, for adoption.

ROLL CALL: 29 yes, 7 absent. RESOLUTION NO. 125—2023-24 IS ADOPTED.

Resolution No. 126—2023-24 – Property, Airport, Recreation and Economic Development Committee. Approve the Lease Agreement between Outagamie County and the Wisconsin Department of Health Services for county owned property located at W7419 Trappers Lane, Shiocton for a monthly lease rate of \$2,000 and approve of increasing the County Property Rent – Miscellaneous line item and the County Property Purchased Services line item by \$18,000 each, as noted in the attached lease and fiscal note.

Supervisor Culbertson moved, seconded by Supervisor Hammen, for adoption.

ROLL CALL: 29 yes, 7 absent. RESOLUTION NO. 126—2023-24 IS ADOPTED.

RECONSIDERATION OF HUMAN RESOURCES DIRECTOR APPOINTMENT, ORDINANCE NO. Z-6—2023-24 AND RESOLUTION NOS. 115, 116, 117, 118, 119, 120, 121, 122, 123, 124, 125, 126—2023-24.

Supervisor Spears moved, seconded by Supervisor Gabrielson, to reconsider the Human Resources Director appointment, Ordinance No. Z-6—2023-24, and Resolution Nos. 115, 116, 117, 118, 119, 120, 121, 122, 123, 124, 125, 126—2023-24.

Vote for reconsideration. ROLL CALL: 29 yes, 7 absent. HUMAN RESOURCES DIRECTOR APPOINTMENT, ORDINANCE NO. Z-6—2023-24, AND RESOLUTION NOS. 115, 116, 117, 118, 119, 120, 121, 122, 123, 124, 125, 126—2023-24 ARE RECONSIDERED.


Vote for lock in. ROLL CALL: 29 yes, 7 absent. HUMAN RESOURCES DIRECTOR APPOINTMENT, ORDINANCE NO. Z-6—2023-24, AND RESOLUTION NOS. 115, 116, 117, 118, 119, 120, 121, 122, 123, 124, 125, 126—2023-24 ARE ADOPTED & LOCKED IN.

REPORTS – None.

ADJOURNMENT

Supervisor Patience moved, seconded by Supervisor Thyssen to adjourn until April 16, 2024, at 4:00 p.m. VOICE VOTE CARRIED UNANIMOUSLY.

The meeting adjourned at 8:05 p.m.

  
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Jeff King, County Clerk

**ROLL CALL SUMMARY MARCH 26, 2024 COUNTY BOARD MEETING**

<b>DIST./NAME</b>	<b>NO. OF ROLL CALLS TAKEN THIS MEETING</b>	<b>NO. VOTES CAST THIS MEETING</b>	<b>CUMULATIVE CALLS TAKEN THIS TERM</b>	<b>NO. VOTES CAST THIS TERM</b>
1. Thompson	17	17	202	201
2. Miller	17	17	202	175
3. Smith	17	17	202	157
4. Patience	17	17	202	202
5. Gabrielson	17	17	202	187
6. Kostelny**	17	17	66	66
7. Hammen	17	17	202	185
8. Lawrence	17	17	202	177
9. Krueger	17	0	202	157
10. Lamers	17	0	202	180
11. Ferguson	17	17	202	202
12. McCabe	17	0	202	167
13. Wegand	17	17	202	134
14. Hermes	17	17	202	166
15. MacDonald	17	0	202	185
16. Schroeder	17	0	202	132
17. Croatt	17	17	202	159
18. Spears	17	17	202	140
19. Cooke	17	17	202	202
20. Santonato	17	17	202	162
21. Cuff	17	17	202	201
22. Hagen	17	17	202	197
23. Klemp	17	17	202	183
24. Thiede	17	17	202	186
25. Nooyen	17	17	202	202
26. Weinberg	17	0	202	168
27. Culbertson	17	17	202	179
28. Monfils	17	16	202	153
29. Winterfeldt	17	17	202	178
30. Nejedlo	17	17	202	184
31. Clegg	17	17	202	185
32. Thyssen	17	17	202	121
33. VanderHeiden	17	16	202	166
34. Rettler	17	17	202	123
35. Koury*	17	0	190	158
36. Lautenschlager	17	17	202	192

\*Koury's first day was May 8, 2023

Konetzke (Dist. 6) last meeting was November 6, 2023

\*\*Kostelny's first day was January 9, 2024

Member(s) absent: Koury, Krueger, Lamers, MacDonald, McCabe, Schroeder, Weinberg